



SWEDISH ENVIRONMENTAL  
PROTECTION AGENCY



Sweden  
Sverige

## **Supporting Albanian Negotiations in Environment, Chapter 27 (SANE27)**

**Mbështetja e Negociatave Shqiptare në Mjedis,  
Kapitulli 27 (MNSHM27)**

**Stöd till Albanien i förhandlingar av miljökapitel 27**

Tirana, 14.10.2020

# **Title: Meeting Waste Management Targets**

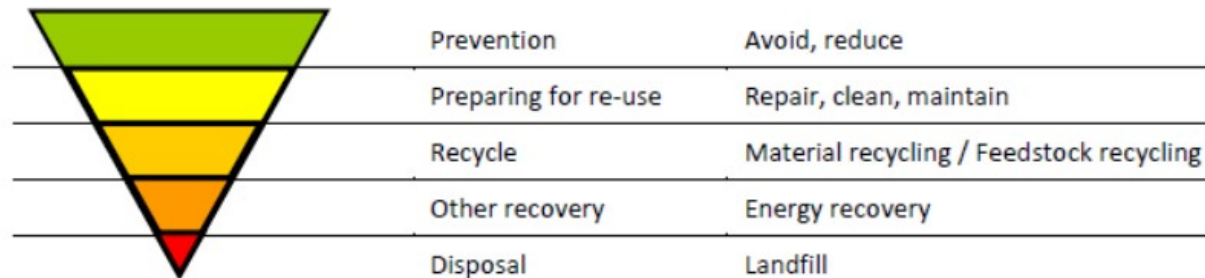
## **Sub-chapter:**

- I) Principles of waste prevention**
- II) Development of separate waste collection system and recycling for recyclables and biowaste**

**Presented by: Nikos Gargoulas**

# I) PRINCIPLES OF WASTE PREVENTION

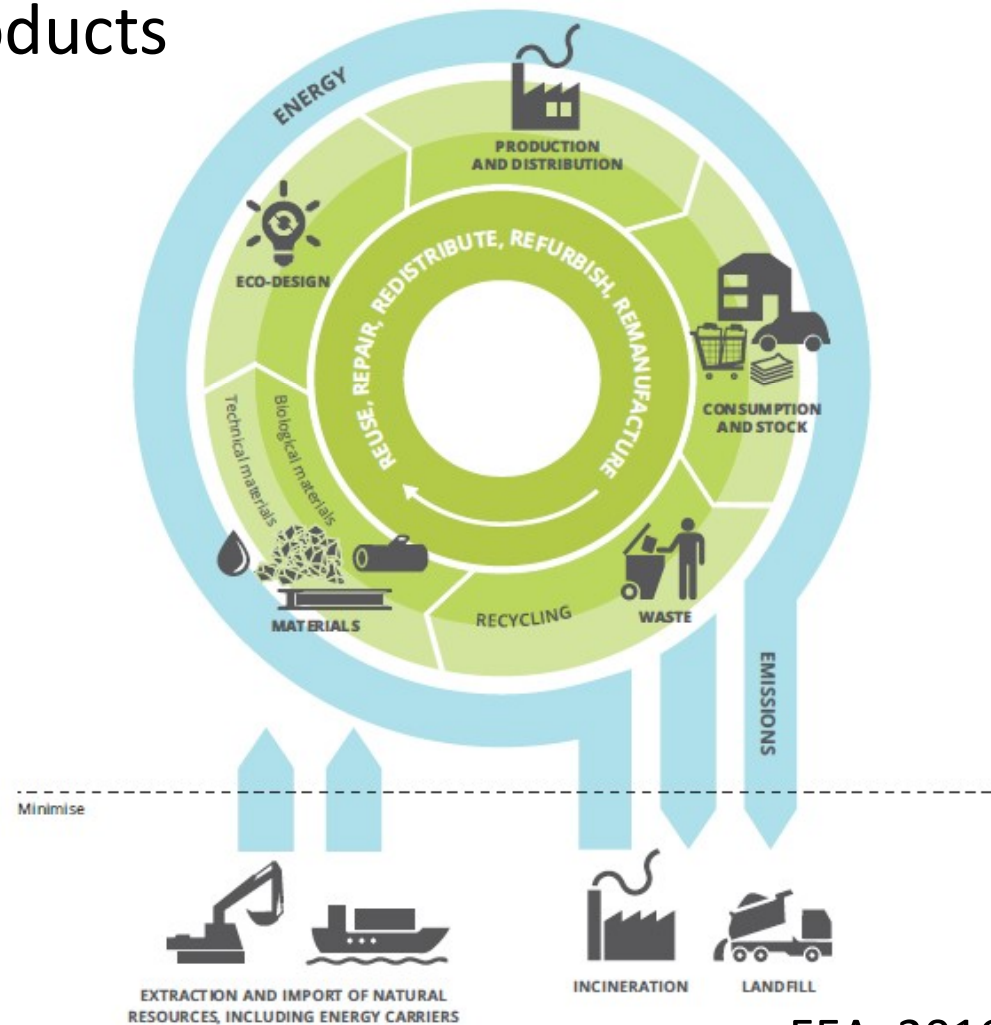
- Waste prevention: highest priority in waste hierarchy



- Albanian Integrated WM Plan 2020-2035:  
*“...encouraging reduced waste generation,...”*
- Framework for waste policy and resource efficiency in the Circular Economy Action Plan
- Revised Waste Dir. (2018): EU MS to take measures to prioritize waste prevention, re-use and recycling

# Circular Economy Concept

- Wider strategy on waste prevention addresses the entire life-cycle of products
- Create less waste –  
Consume fewer resources –  
Spend less to recycle or dispose of your waste
- Ecodesign –  
Products sharing –  
Extend lifespan



# Waste Prevention: Key Factor in WM Strategy

- Waste Prevention Programmes
- Food waste prevention
- Ban single-use plastics
- Green public procurement
- European week for waste reduction
- e-waste prevention

# Actions of WPP

## 1. Communication actions:

- Information actions
- Awareness campaigns
- Information on waste prevention techniques
- Training programmes for competent authorities
- Ecolabelling

## 2. Promotional actions:

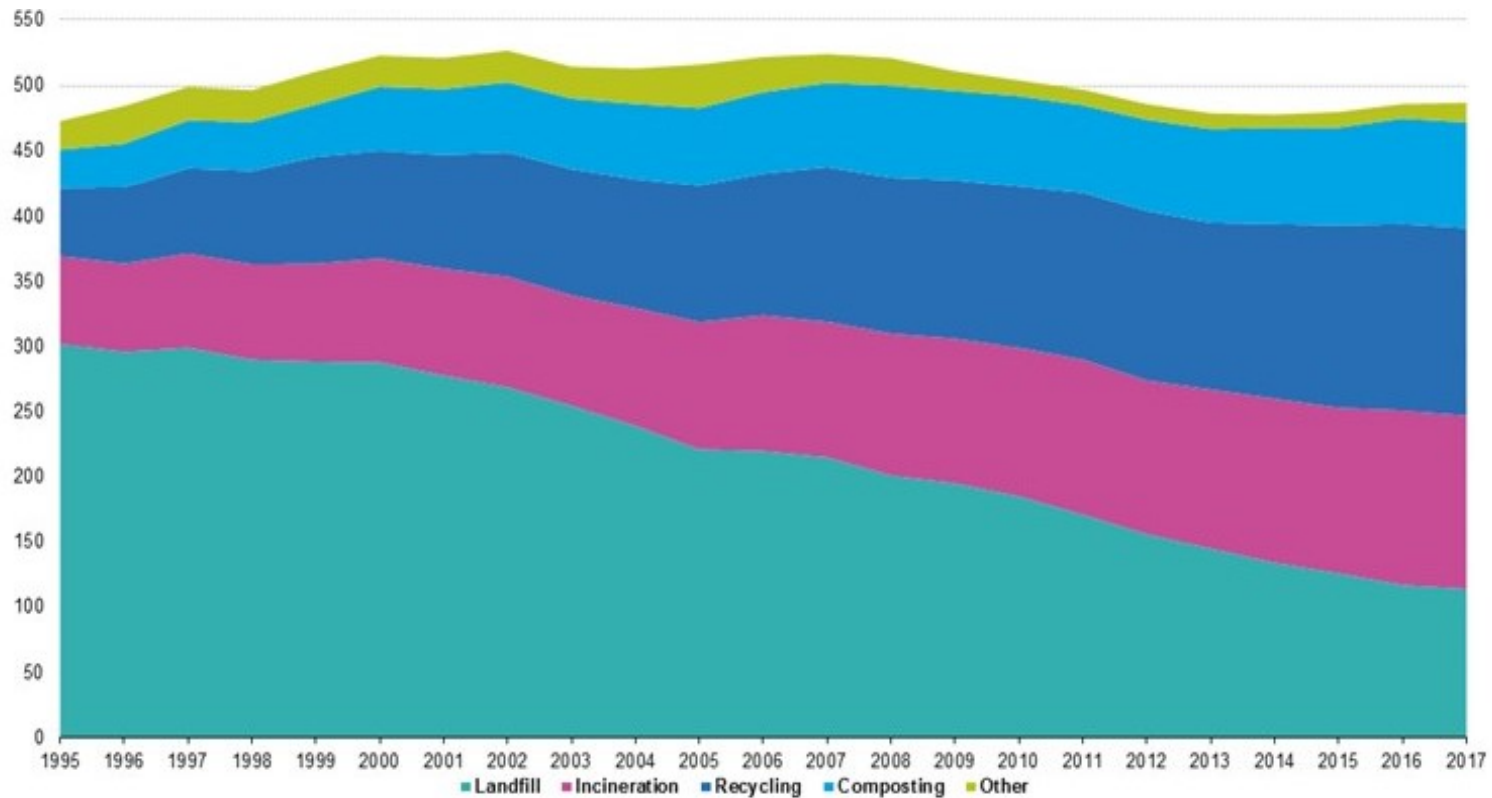
- Voluntary agreements
- Promotion of reuse & repair centers
- Environmental management systems

## 3. Regulatory actions:

- Planning measures
- Taxes and incentives
- Extended Producer Responsibility policies
- Green Public Procurement policies

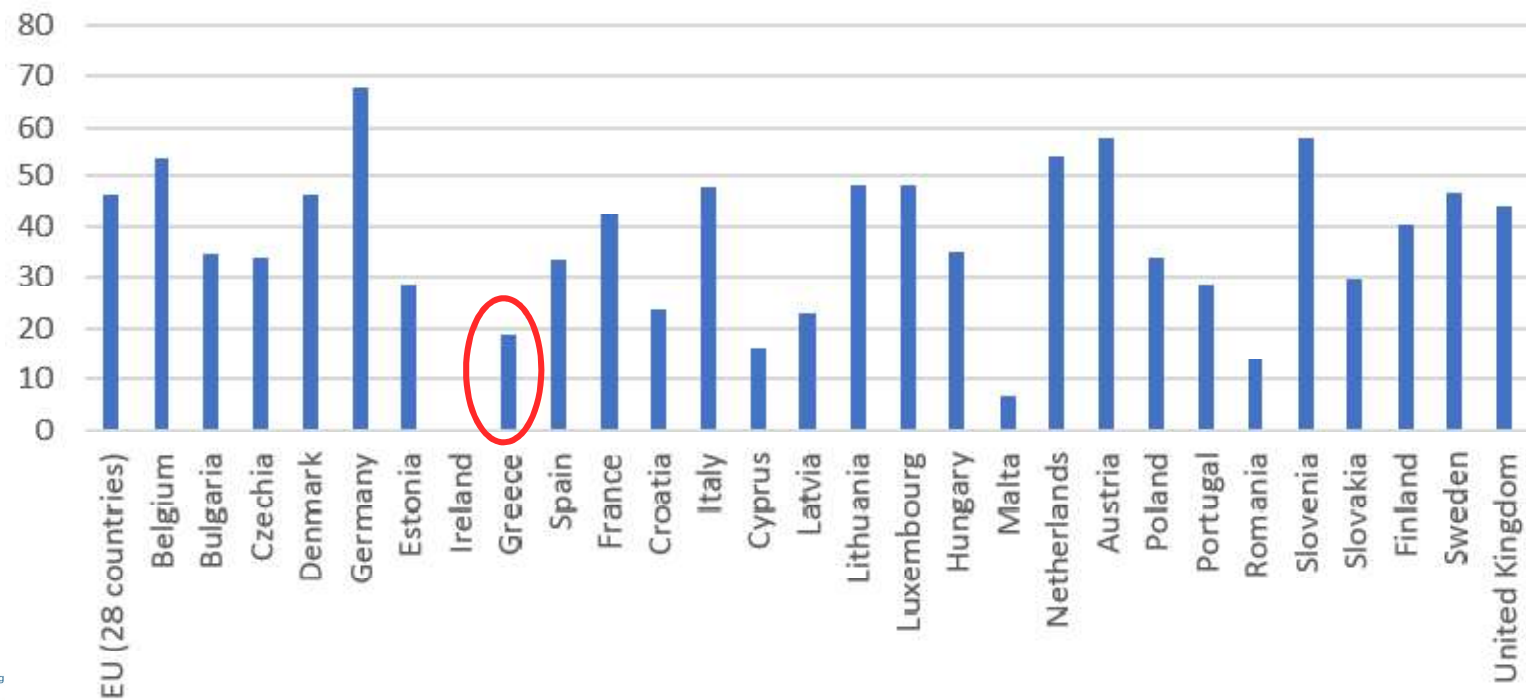
## II) SEPARATE WASTE COLLECTION

- Average municipal waste generation in EU-28 (2017): 487 kg/cap (Eurostat). Albania: 383 kg/cap (2017)
- 46% recycled or composted and 23% landfilled



# Recycling in the EU

- Average recycling rate in EU-28: from 17% in 1995 to 46% in 2017 (Eurostat)
- Need for structural reforms
- Applying good practices from forerunners



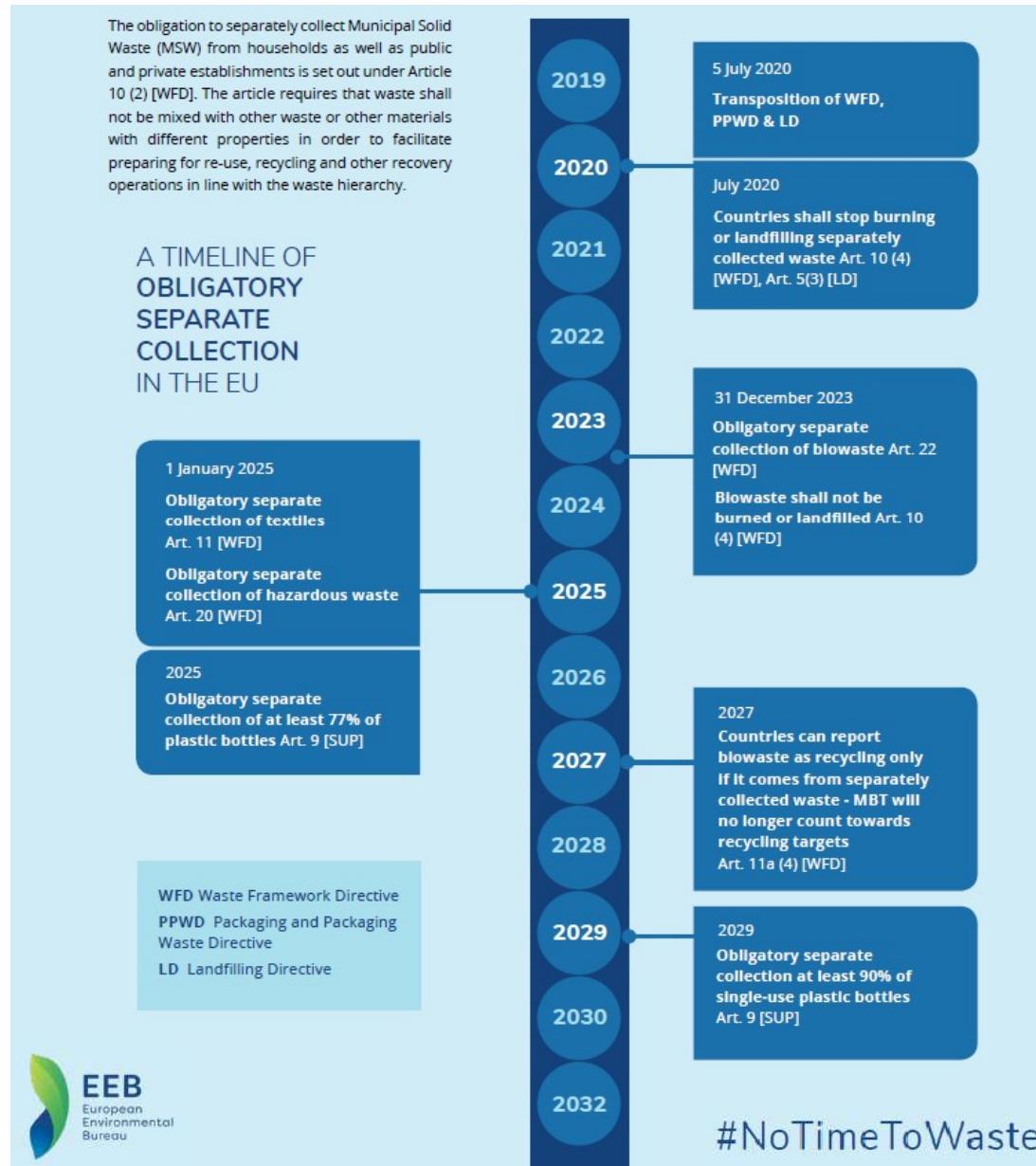


# New Targets

- Revised WFD (2018/851), LD, PPWD & SUP
- Targets: principles of Waste Hierarchy & Zero Waste, and main concepts of Circular Economy policy

| Reference  | Subject   | Target   | Deadline                    |
|--|---|--|-----------------------------|
| <b>Waste Framework Directive (WFD), Art 11</b>               | Preparing for re-use and the recycling of municipal waste | 2020 – minimum 50% by weight<br>2025 – minimum 55% by weight<br>2030 – minimum 60% by weight<br>2035 – minimum 65% by weight   |                             |
| <b>WFD, Art 22</b>   | Biowaste segregation                                      | <b>Biowaste is either separated and recycled at source, or is collected separately and is not mixed with other types of waste.</b>   | Dec 31 <sup>st</sup> , 2023 |
| <b>WFD, Art 22</b>   | Counting outputs of biowaste treatment towards recycling  | Member States may count municipal bio-waste entering aerobic or anaerobic treatment as recycled only if, in accordance with Article 22, it has been separately collected or separated at source.   | Jan 1 <sup>st</sup> , 2027  |
| <b>Landfill Directive, Art 5</b>                             | Amount of municipal waste landfilled                      | Member States shall take the necessary measures to ensure that the amount of municipal waste landfilled is reduced to 10% or less of the total amount of municipal waste generated (by weight).  | 2035                        |
| <b>Packaging and Packaging Waste Directive (PPWD), Art 6</b> | Packaging recycling target                                | Paper and board: 60-75-85%<br>Glass: 60-70-75%<br>Metal: 50% (2020)<br>Ferrous Metal: 70-75% (2025-2030)<br>Aluminium: 50-60% (2025-2030)<br>Plastic: 22.5-50-55%<br>Wood: 15-25-30%<br>Total recycling/composting: 55% (2020)<br>Total prepared for re-use/recycled: 65-70% (2025-2030) | 2020-2025-2030              |

# Obligatory Separate Waste Collection

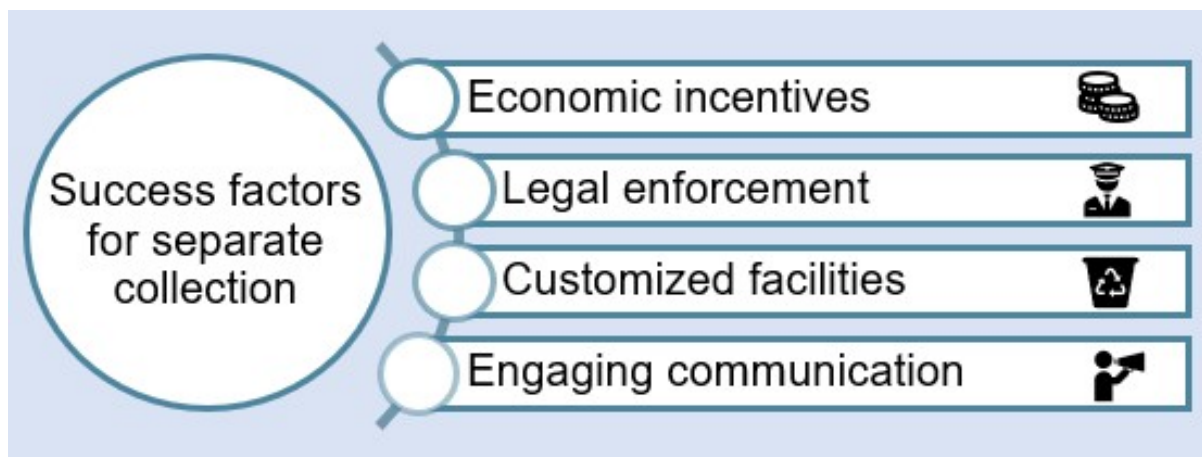


# High-Quality Recycling

- WFD [Art. 11 (1)]: MS to promote high-quality recycling through separate collection of textiles, hazardous material and biowaste (no longer mixed with other waste streams and collected separately for recycling or composting)
- SUP Dir.: targets for separate collection of disposable plastic bottles (77% by 2025 and 90% by 2029)



# Integrated Approach



## Policy instruments that give economic incentives for separate sorting

|   | Target actor                 | Waste stream                | Primary objective                         | Secondary objective            | Priority |
|---|------------------------------|-----------------------------|---|--------------------------------|----------|
| <b>Extended Producer Responsibility (EPR)</b> | Producer/consumer            | Recyclables/reusables       | Cost internalization<br>Sorting/recycling | Eco-design<br>Waste prevention | High     |
| <b>Pay-As-Your-Throw (PAYT)</b>               | Consumer                     | Mixed waste                 | Sorting/recycling                         | Cost internalization           | High     |
| <b>Landfill and incineration taxes</b>        | Municipalities and companies | Mixed waste                 | Sorting/recycling                         | Cost internalization           | High     |
| <b>Deposit-refund</b>                         | Consumer                     | Beverage packaging or other | Anti-Litter Sorting                       |                                | Medium   |

# Good Practices

- EC-DG ENV “Assessment of separate collection schemes in the 28 capitals of the EU” (11/2015): very good performance in short period (Ljubljana, Helsinki, Tallinn, Dublin, Vienna), plus Milan and Barcelona
- These cities apply different collection systems (door-to-door collection / bring points and strict separate collection / partly co-mingling approach) and show different development over time (short-time versus long-time development)



# Good Practices – Main Conclusions (1)

- Waste **composition** and seasonal variations
- Where **mandatory separate collection** of certain municipal waste fractions was introduced (e.g. paper or bio-waste), high municipal recycling rates have been achieved
- More visible results when **door-to-door** systems are applied. Door-to-door collection of biowaste ~ 300 g/inh.day and contamination 8%, while from bring systems <150 g/inh.day and contamination 15%.
- **Door-to-door** separate collection = best quality recyclables
- **Separate collection system** from households: recommended to start with dry recyclables and then bio-waste
- **Separate bio-waste** collection: target first large producers. **Pilot projects** in residential areas is a good practice before scale-up. Existence of proper **waste treatment facilities** is a prerequisite (anaerobic digestion is preferable for treating food/kitchen waste, composting for green garden waste).



## Good Practices – Main Conclusions (2)

- Collection **frequency**: important factor for source separation
- **Civic amenity sites**: potential to improve recycling rate. Condition: convenient to use (close-by and suitable opening hours) and the number of sorted fractions is significant.
- Cities where the municipality and the **producer responsibility schemes** or free market mechanisms for recyclables are combined smartly, can achieve higher collection rates
- **PAYT system**: charging more for residual waste and cross-financing the collection of other separate collected fractions, increases public's participation
- **Co-mingled** approach can work well only if little unwanted contamination. Reducing contamination in co-mingled bin is the biggest challenge.
- **Communication** to households: very clear what to place in each bin. Public interest about how waste is managed.
- **PATIENCE**: it takes some years for a waste collection system to become established in a society

# The Waste Collection System in Thessaloniki

- Expansion and Optimization of the Waste Collection Services in the Integrated Municipal Waste Management System of the Municipality of Thessaloniki
- European Investment Bank: Framework Agreement to support EIB Advisory Services (EIBAS) activities inside and outside EU-28 / Lot 4: Smart growth, social infrastructure and Horizon 2020
- Thessaloniki Municipal Infrastructure Preparation (to be implemented under an EIB framework loan)
- 12/2018 – 9/2020

European Investment *Advisory Hub*  
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## FEASIBILITY STUDY

26/05/2020

**Expansion and Optimization of the Waste Collection Services in the Integrated Municipal Waste Management System of the Municipality of Thessaloniki (TA2018067 GR HUB)**

Municipal solid waste represents one of the most urgent environmental problems worldwide, especially on account of the widespread pollution of soil and aquatic systems, and is also related with severe health risks. Following the provisions of the EU and the Greek legislation, the Municipality of Thessaloniki has set ambitious waste management targets, through its Local Waste Management Plan. The present Feasibility Study devises and prioritizes technically and economically feasible investment measures for possible co-financing with an existing EIB loan facility, and proposes an Investment Plan for the period 2020-2030, suggesting a staged introduction of the new waste collection system components with initial pilot and subsequent scale-up phases, focusing on biowaste collection and waste segregation at source.

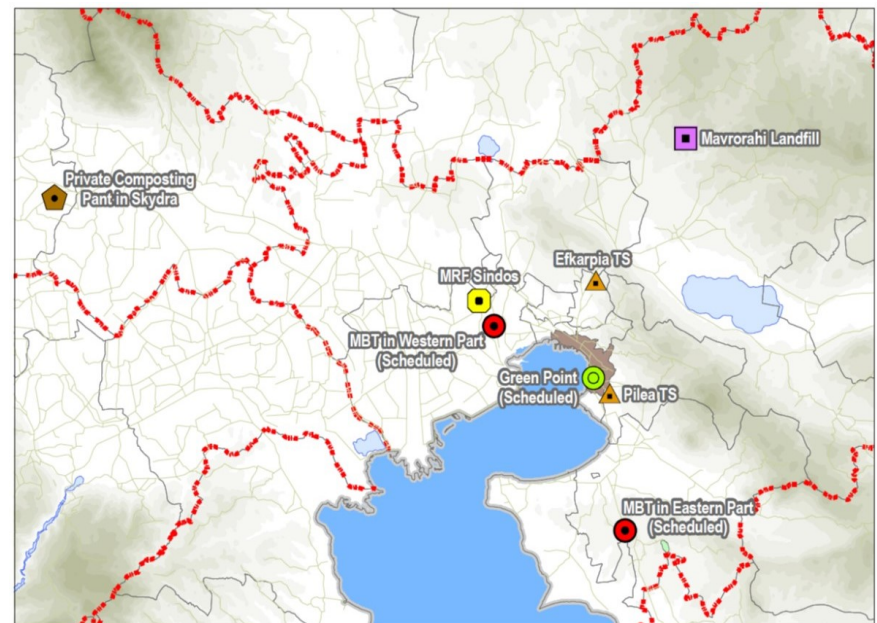
European Investment Bank





# Current Situation (1)

- Waste collection system: separate collection of co-mingled packaging waste and glass packaging waste, WEEE and bulky waste and collection of mixed residual waste
- Co-mingled packaging waste to MRF, glass packaging to recycling company and WEEE to 4 management facilities
- Residual and bulky waste to sanitary landfill, directly or via the 2 transfer stations
- Mixed residual waste and biowaste treatment facilities expected to operate in 2024



## Current Situation (2)

- Directorate of Recycling and Municipal Waste Management of MoT: collection, transportation, cleanliness
- Hellenic Recovery Recycling Corporation (HERRCO): PRO for packaging waste (blue bin), in collaboration with MoT
- Association of Solid Waste Management Agencies of Central Macedonia: temporary storage, transfer, treatment, recovery and disposal of MSW, in the Region
- MoT: bring systems for curbside collection of mixed residual and co-mingled packaging waste (green and blue bins)
- Overall WM cost in MoT ~75€/tn (mainly for waste collection, transfer and transport). Services charged with local municipal tax (depends on total property area / average 1,45 €/m<sup>2</sup>.year for 2020) and collected with electricity bills.

# Gaps and Proposed Option

## Demand and Gap Analysis

|  | Current situation at MoT (2019) | LWMP targets for 2020 | Projected separate collection rates to be achieved by 2030 |
|--|---------------------------------|-----------------------|--|
| Total separate waste collection (% of total MSW)   | 14%                             | 50%                   | 60%  |
| Separate waste collection of recyclables: plastics, metals, paper/cardboard and glass (% of total recyclables) | 31%                             | 65%                   | 72%  |
| Separate collection of printed paper (% of total printed paper)  | -                               | 70%                   | 70%  |
| Separate collection of biowaste (% of total biowaste)  | <1% (900 tn/yr green waste)     | 40%                   | 57%  |

## Options Analysis

- Selected Option: in line with international best practices (start with pilot projects) and following a staged approach: mainly curbside (as it is) separate collection for residual waste, biowaste, glass and comingled recyclables (and printed paper in city center), plus pilot projects for door-to-door collection and separate collection of multiple recyclable fractions

# Investment Plan

- New waste collection system will contribute to meeting legal requirements and targets
- Targets achievement will depend on adoption and enforcement of legislation (landfill tax, EPR, PAYT) and success of circular economy policies and strategies
- Investment cost breakdown in 3 phases:

|  | Phase I:<br>2020 – 2023 | Phase II:<br>2024 – 2025 | Phase III:<br>2026 – 2030 | Total             |
|--|-------------------------|--------------------------|---------------------------|-------------------|
| Waste collection equipment (bags, bins, containers)                            | 2.281.536               | 4.436.678                | 2.342.640                 | 9.060.854         |
| Waste collection trucks (incl. GPS tracking systems in existing and new fleet) | 1.431.000               | 2.380.000                | 1.987.000                 | 5.798.000         |
| Green points / Recycling corners   | 6.508.000               |                          |                           | 6.508.000         |
| Studies  | 550.000                 |                          |                           | 550.000           |
| Technical assistance   | 40.000                  | 60.000                   |                           | 100.000           |
| Public awareness campaigns   | 70.000                  | 120.000                  | 310.000                   | 500.000           |
| <b>GRAND TOTAL</b>   | <b>10.880.536</b>       | <b>6.996.678</b>         | <b>4.639.640</b>          | <b>22.516.854</b> |

# Priority Investment Project (PIP) and Scale-up

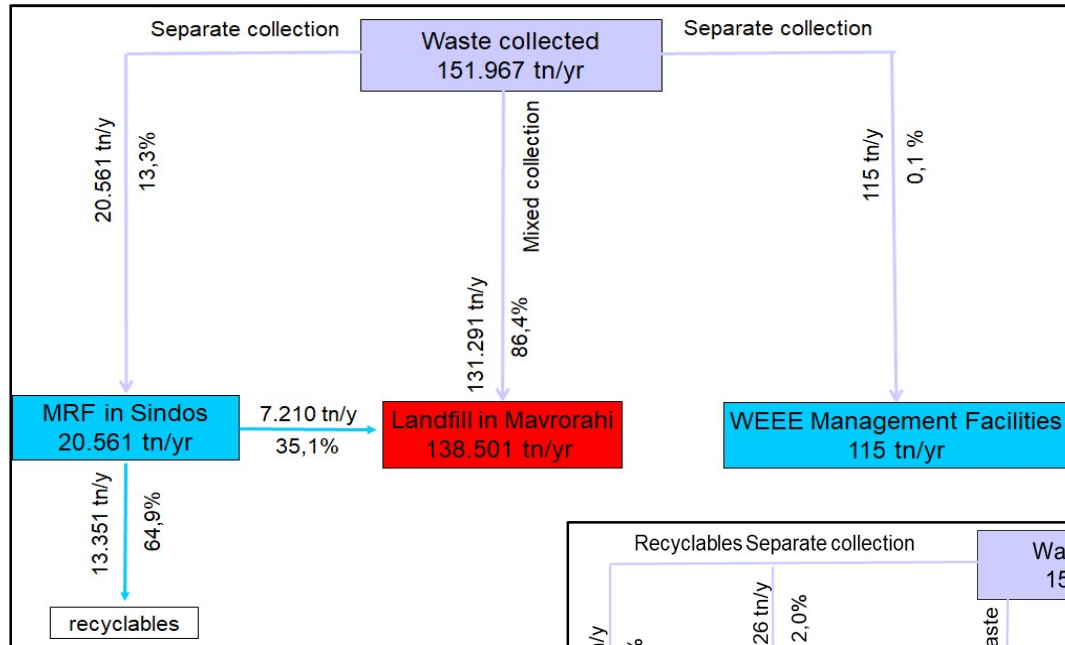
## Phase I: Period 2020-2023 (includes PIP):

- Deployment of **3 pilot schemes** for separate collection of biowaste and recyclable fractions:
  - City centre (mixed use area, total surface  $\sim 0,08 \text{ km}^2$ ):
    - ✓ Households ( $\sim 365$ ): curbside collection of 3 separate fractions (bio-waste, paper/cardboard and plastic/metals/composites) in addition to mixed residual waste
    - ✓ Large producers: door-to-door collection of 3 fractions (co-mingled recyclables / packaging, printed paper ( $\sim 255$  producers) and bio-waste ( $\sim 175$  producers))
  - Ano Poli (mostly residential,  $\sim 225$  households in  $\sim 0,02 \text{ km}^2$ ): door-to-door collection of 3 fractions (bio-waste, paper/cardboard and plastics/metals/ composites) in addition to residual waste
  - “Macedonia” street food market ( $\sim 1 \text{ km}$ ): separate collection of 3 fractions (biowaste, paper/cardboard and plastic/metals/composites) in addition to residual waste
- **2 central green points, 25 neighbourhood green points and 35 recycling corners**
- Deployment, city-wide, of **bell type containers** for separate glass collection

## Phase II: Period 2024-2025 (scale-up to $\sim 30\%$ of total population)

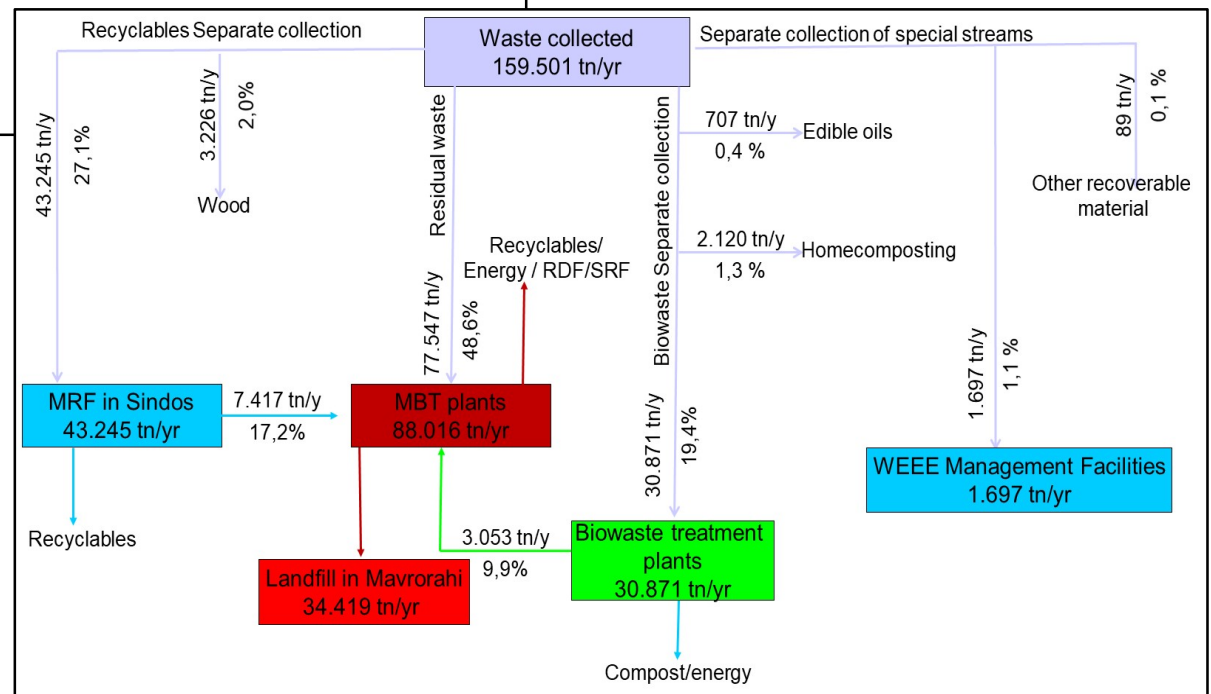
## Phase III: 2026 and onwards (final scale-up)

# Existing vs New System



Existing system (2019)

New system (2025)



Annual decrease in GHG emissions (apparent from 2024 and onwards): average 11.600 tn CO<sub>2</sub>/yr

**Thank you for your attention!!!**

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